

# **ALBANY REVITALIZATION AGENCY**

**Annual Financial Report**

**For the Fiscal Year Ended**

**June 30, 2015**

**\* \* \* \* \***

**Albany, Oregon**

**Prepared by:**

**The Finance Department  
City of Albany, Oregon**



# **ALBANY REVITALIZATION AGENCY**

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**Annual Financial Report**

**For the year ended June 30, 2015**



**ALBANY REVITALIZATION AGENCY**  
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## **INTRODUCTORY SECTION**



**ALBANY REVITALIZATION AGENCY**  
Officers and Members of the Governing Body

For the Year Ended June 30, 2015

**Agency Members**

Chair  
Floyd Collins

Sharon Konopa  
Bessie Johnson  
Rich Kellum

Dick Olsen  
Ray Kopczynski  
Bill Coburn

**Advisory Board Members**

Chair  
Rich Catlin

David Abarr  
Mitch Langjahr  
Mark Spence

Maura Wilson  
Russ Allen  
Loyd Henion

**City Manager**

Wes Hare

**Finance Director**

Stewart Taylor

**Urban Renewal Manager**

Kate Porsche

**Agency Address**

333 Broadalbin Street NW  
Albany, OR 97321

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## **FINANCIAL SECTION**

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## INDEPENDENT AUDITOR'S REPORT

Agency Officials  
ALBANY REVITALIZATION AGENCY  
Albany, Oregon

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and the major fund of **ALBANY REVITALIZATION AGENCY**, *component unit of the City of Albany, Oregon* as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the Agency's basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditor's Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### *Opinions*

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the **ALBANY REVITALIZATION AGENCY**, as of June 30, 2014, and the respective changes in financial position, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

## INDEPENDENT AUDITOR'S REPORT (Continued)

### *Other Matters*

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 6 and the budgetary comparison schedule on page 24 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the management's discussion and analysis in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the management's discussion and analysis because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. The budgetary comparison schedule is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison schedule is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### *Other information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Agency's basic financial statements. The Other Supplementary Information is presented for purposes of additional analysis and is not a required part of the basic financial statements.

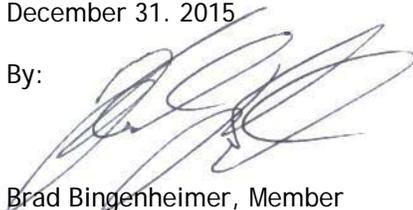
The Other Supplementary Information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Other Supplementary Information is fairly stated in all material respects in relation to the basic financial statements as a whole.

#### **Other Reporting Required by Oregon State Regulations**

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have also issued our report dated December 31, 2015, on our consideration of the Agency's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

Boldt Carlisle + Smith  
Certified Public Accountants  
Salem, Oregon  
December 31, 2015

By:



Brad Bingenheimer, Member

## MANAGEMENT'S DISCUSSION AND ANALYSIS

This discussion is intended to be an easily readable analysis of the Albany Revitalization Agency (the Agency) financial activities based on currently known facts, decisions, and conditions. It focuses on current year activities and should be read in conjunction with the financial statements that follow.

### 1. REPORT LAYOUT

The report consists of agency-wide financial statements, fund financial statements, notes to the financial statements, and required supplementary information. The agency-wide financial statements include the statement of net position and the statement of activities.

#### STATEMENT OF NET POSITION

The statement of net position provides a focus on the unrestricted net position related to the Agency's governmental activities. The statement reflects current assets and long-term liabilities of the Agency.

#### STATEMENT OF ACTIVITIES

The statement of activities focuses on program expenses and their matching revenues. To the extent a program's expense is not recovered by grants and direct charges, it is paid from general taxes and other resources. This statement summarizes and simplifies the user's analysis to determine the extent to which programs are self-supporting and/or subsidized by general revenues.

#### FUND STATEMENTS

Following the agency-wide statements is a section containing fund financial statements. The Agency presents its only fund as a major fund; for this major fund a budgetary comparison statement is presented.

#### GASB 54

GASB Statement 54 requires an analysis and breakdown of ending fund balance between five fund balance categories. The GASB fund balance categories are: nonspendable, restricted, committed, assigned and unassigned. Below is a brief explanation of each of these fund balance categories:

Nonspendable - includes items not immediately converted to cash, such as prepaid items or inventories.

Restricted - includes items that are restricted by external creditors, grantors or contributors or by legal provisions.

Committed - includes items committed by the City of Albany Council formal resolutions.

Assigned - includes items assigned for specific uses, authorized by the Director of Finance for the City of Albany.

Unassigned - this is the residual classification used for those balances not assigned to another category or a negative balance.

For further discussion see the GASB 54 footnote in the notes to the basic financial statements.

## 2. AGENCY AS A WHOLE

### FINANCIAL HIGHLIGHTS

The assets of the Agency exceeded its liabilities at the close of the most recent fiscal year by \$1,983,889 (net position). As of the close of the current fiscal year, the Agency reported an ending fund balance of \$3,910,360, an increase of \$2,737,725 in comparison with the previous year.

### AGENCY-WIDE FINANCIAL STATEMENTS

A condensed version of the statement of net position at June 30, 2015 and 2014 follows.

**TABLE 1**

**Net Position at Year End**

	General Government	
	<u>June 30, 2015</u>	<u>June 30, 2014</u>
<u>Assets:</u>		
Cash and investments	\$ 3,813,438	\$ 2,677,422
Other assets	<u>878,233</u>	<u>935,382</u>
Total assets	<u>4,691,671</u>	<u>3,612,804</u>
<u>Liabilities</u>		
Other liabilities	11,782	39,622
Liabilities due in one year	333,000	126,000
Liabilities due in more than one year	<u>2,363,000</u>	<u>2,696,000</u>
Total liabilities	<u>2,707,782</u>	<u>2,861,622</u>
<u>Net Position</u>		
Unrestricted	<u>\$ 1,983,889</u>	<u>\$ 751,182</u>

### STATEMENT OF NET POSITION AT JUNE 30, 2015:

Total net position increased by \$1,232,707 during the year ended June 30, 2015.

## STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2015:

A summary version of the statement of activities follows:

**TABLE 2**

### Governmental Activities for the years ended June 30, 2015 and 2014

	<u>June 30, 2015</u>	<u>June 30, 2014</u>
<b>REVENUES</b>		
General revenues		
Taxes	\$ 2,352,906	\$ 2,391,407
Miscellaneous	41,828	62,872
Interest	17,082	14,701
Total revenues	<u>2,411,816</u>	<u>2,468,980</u>
<b>EXPENSES</b>		
Governmental activities	<u>1,179,109</u>	<u>525,421</u>
Change in net position	1,232,707	1,943,559
Beginning net position	<u>751,182</u>	<u>(1,192,377)</u>
Ending net position	<u>\$ 1,983,889</u>	<u>\$ 751,182</u>

### Governmental Activities

For the 2014-15 fiscal year, revenues decreased \$(57,164) due in part to a decrease in property taxes received. Governmental activities expenses increased \$653,688 due to an increase in number and size of the individual projects.

### 3. BUDGETARY HIGHLIGHTS

During the year, the Agency did not change appropriations. Total budgeted resources available for appropriation were \$7,750,700. Actual resources available for appropriation were less than the amount budgeted by \$2,534,976 as no new debt was issued as contemplated in the adopted budget.

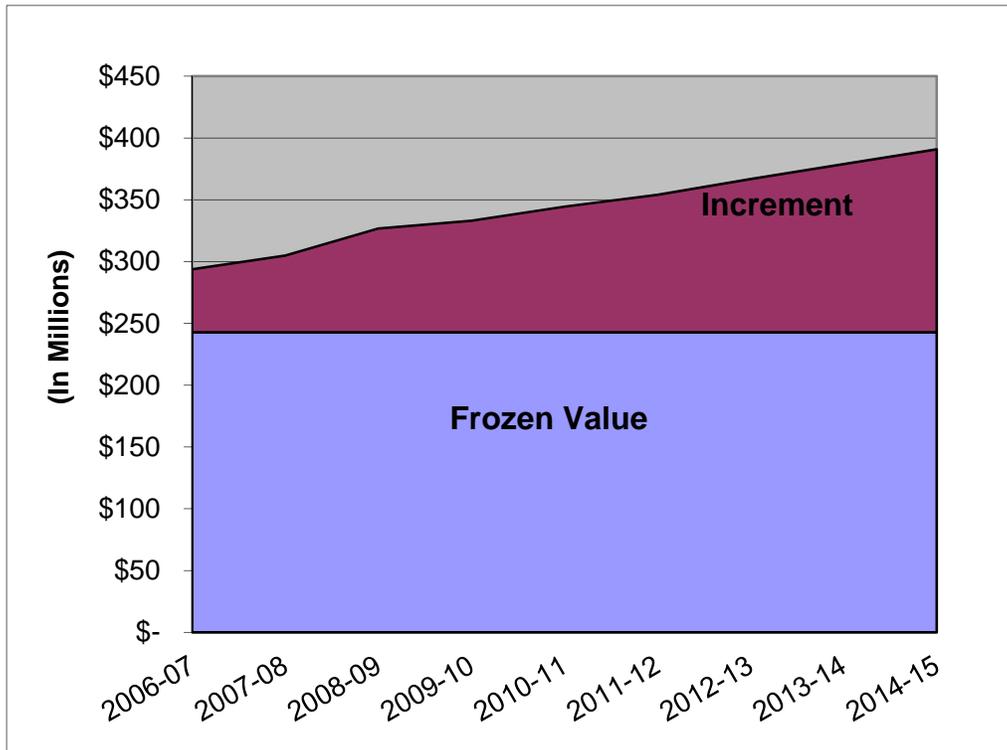
### 4. CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Debt Outstanding

As of June 30, 2015, the Agency had \$2,696,000 of outstanding debt to be paid off over 7 years. For more detailed information on the Agency's debt refer to page 22 of the notes to the basic financial statements.

## 5. ECONOMIC FACTORS

The Albany Revitalization Agency is an important partner in economic development within the City of Albany, providing necessary infrastructure improvements to support continued growth and quality of service to those within the Agency's boundaries. Increasing property values within the boundaries of the Agency translate into increasing tax increment available. That tax increment is used to pay debt service on bonds issued to fund projects and improvements. The following table illustrates growth of assessed values within the Agency's area. Since inception, there has been steady growth of at least six percent.



The frozen value represents the assessed value at the time the district was created (and adjusted by Measure 50). As development occurs the increased assessed value is included as an increment value (above the frozen value). Taxes assessed on the increment flow to the Agency while taxes on the frozen value flow to the respective taxing jurisdictions.

## 6. FINANCIAL CONTACT

The Agency's financial statements are designed to present users (citizens, taxpayers, customers, investors, and creditors) with a general overview of the Agency's finances and to demonstrate the Agency's accountability. If you have questions about the report or need additional financial information, you should contact the City of Albany's Finance Department at 333 Broadalbin Street SW, Albany, Oregon 97321.

# **BASIC FINANCIAL STATEMENTS**

**ALBANY REVITALIZATION AGENCY**  
**STATEMENT OF NET POSITION**

June 30, 2015

	<u>Governmental Activites</u>
<b>ASSETS</b>	
Cash and investments	\$ 3,813,438
Receivables:	
Property taxes	209,228
Accounts receivable, net	86,781
Interest	3,104
Loans	<u>579,120</u>
 TOTAL ASSETS	 <u>4,691,671</u>
 <b>LIABILITIES</b>	
Accounts payable	6,334
Interest payable	5,448
Long-term obligations:	
Due within one year	333,000
Due in more than one year	<u>2,363,000</u>
 TOTAL LIABILITIES	 <u>2,707,782</u>
 <b>NET POSITION</b>	
Unrestricted	<u><u>\$ 1,983,889</u></u>

*See accompanying notes*

**ALBANY REVITALIZATION AGENCY**  
**STATEMENT OF ACTIVITIES**  
For the Year Ended June 30, 2015

	<u>Governmental Activities</u>
Program expenses:	
General government	\$ 1,042,393
Assets acquired for benefit of the City of Albany	104
Interest	<u>136,612</u>
 Total program expenses	 <u>1,179,109</u>
 General revenues:	
Property taxes	2,352,906
Miscellaneous	41,828
Unrestricted investment earnings	<u>17,082</u>
 Total general revenues	 <u>2,411,816</u>
 Change in net position	 1,232,707
Net position - beginning	<u>751,182</u>
 Net position - ending	 <u>\$ 1,983,889</u>

*See accompanying notes*

**ALBANY REVITALIZATION AGENCY  
BALANCE SHEET  
GOVERNMENTAL FUND**  
June 30, 2015

	<u>General</u>
<b>ASSETS</b>	
Pooled cash and investments with the City of Albany	\$ 3,813,438
Receivables:	
Property taxes	209,228
Accounts receivable, net	86,781
Interest	3,104
Loans	579,120
<b>TOTAL ASSETS</b>	<b>\$ 4,691,671</b>
<b>LIABILITIES</b>	
Accounts payable	\$ 6,334
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Unavailable revenue	774,977
<b>FUND BALANCE</b>	
Unrestricted	3,910,360
Total liabilities, deferred inflows of resources, and fund balances	<b>\$ 4,691,671</b>

*See accompanying notes*

**ALBANY REVITALIZATION AGENCY**  
**RECONCILIATION OF THE BALANCE SHEET OF THE GOVERNMENTAL FUND**  
**TO THE STATEMENT OF NET POSITION**  
June 30, 2015

FUND BALANCE - GOVERNMENTAL FUND	\$ 3,910,360
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*Amounts reported for governmental activities in the statement of net position are different because:*

Other long-term assets are not available to pay current period expenditures and therefore are reported as unavailable revenue in the funds

Property taxes	195,857	
Loans	<u>579,120</u>	774,977

Some liabilities, including loans payable, are not due and payable in the current period and therefore are not reported in the funds

Long term obligations	(2,696,000)	
Interest payable	<u>(5,448)</u>	<u>(2,701,448)</u>

NET POSITION OF GOVERNMENTAL ACTIVITIES	<u>\$ 1,983,889</u>
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**ALBANY REVITALIZATION AGENCY**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE**  
**GOVERNMENTAL FUND**  
For the Year Ended June 30, 2015

	General
<b>REVENUES</b>	
Property taxes	\$ 2,340,742
Miscellaneous	120,175
Interest	17,082
 TOTAL REVENUES	 2,477,999
 <b>EXPENDITURES</b>	
Current - general government	894,893
Capital outlay	104
Bond principal and interest	262,867
Special payments	147,500
 TOTAL EXPENDITURES	 1,305,364
 Net change in fund balance	 1,172,635
Fund balance - beginning	2,737,725
 Fund balance - ending	 \$ 3,910,360

*See accompanying notes*

**ALBANY REVITALIZATION AGENCY**

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES OF THE GOVERNMENTAL FUND TO THE STATEMENT OF ACTIVITIES**

For the Year Ended June 30, 2015

NET CHANGE IN FUND BALANCE - GOVERNMENTAL FUND \$ 1,172,635

*Amounts reported for governmental activities in the statement of activities  
is difference because of the following*

Revenues in the statement of activities that do not provide current  
financial resources are not reported as revenues in the funds.

Property taxes	12,164	
Loans receivable	<u>(78,347)</u>	(66,183)

The issuance of long-term obligations provides current financial resources to  
governmental funds, while the repayment of the principal of long-term debt consumes  
current financial resources of governmental funds. Neither transaction, however, has  
on net assets.

Long-term loans payable	126,000
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The change in accrued interest payable affect the interest expense reported in the  
statement of activities, but does not require the use of current financial resources  
and, therefore, not reported as expenditures in the governmental funds.

Interest payable	<u>255</u>
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CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES \$ 1,232,707

**Albany Revitalization Agency**  
**Notes to the Basic Financial Statements**  
for the year ended June 30, 2015

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Albany Revitalization Agency (the Agency) have been prepared in accordance with generally accepted accounting principles (GAAP). GAAP statements include all relevant Governmental Accounting Standards Board (GASB) pronouncements.

**Reporting Entity**

The Albany Revitalization Agency (a component unit of the City of Albany, Oregon) was organized on August 8, 2001, as the Central Albany Revitalization Area (CARA), and commenced operations during fiscal Year 2001 under the provisions of Oregon Revised Statutes, Chapter 457, to provide for rehabilitation of blighted and deteriorated areas within the City's designated urban renewal area. As provided by ORS 457, the City Council of the City of Albany is the governing body of the Agency. The principal funding source is from bond sales, which will be repaid from property tax increment revenues and interest earnings. The personnel of the City of Albany provide project management and administration.

On July 18, 2007, CARA was renamed the Albany Revitalization Agency. The City of Albany may only have one governing agency over any and all Urban Renewal Districts and in an effort to resolve any confusion the agency was renamed.

The Agency is a legally separate entity for which the City Council serves as the governing body. The City Council has the ability to impose its will over the Agency as determined on the basis of budget adoption, taxing authority, and funding for the Agency. Therefore, under the criteria of the GASB, the Agency is considered a component unit of the City of Albany and the Agency's financial activities are included as a blended component unit in the basic financial statements of the City.

The Agency has no potential component units.

**Basic Financial Statements**

*Government-wide Financial Statements* display information about the Agency as a whole. For the most part, the effect of interfund activity has been removed from these statements. The focus is on its financial sustainability. As such, the reporting presents the change in the aggregate financial position of the Agency, resulting from the activities of the fiscal period. These aggregated statements consist of the statement of net position and the statement of activities.

**Albany Revitalization Agency**  
**Notes to the Basic Financial Statements**  
for the year ended June 30, 2015

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**Basic Financial Statements (continued)**

*The Statement of Activities* demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues.

*Fund financial statements* display information at the individual fund level. Each fund is considered to be a separate entity. Funds are classified and summarized as governmental, proprietary, and fiduciary activities. Currently the Agency has only governmental fund types.

**Measurement Focus, Basis of Accounting and Financial Statement Presentation**

The financial transactions of the Agency are recorded in a single fund. This fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues, and expenditures/expenses. The fund is reported using generic classifications within the financial statements.

The GASB Statement No. 34 model sets forth minimum criteria (percentage of the assets, liabilities, revenues, or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds.

**General Fund**

A governmental fund type used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specific purposes. The principal sources of revenue are tax increment revenues and interest earnings.

Measurement focus is a term used to describe *which* transactions are recorded within the various financial statements. Basis of accounting refers to *when* transactions are recorded, regardless of the measurement focus.

The government-wide financial statements are presented on a *full* accrual basis of accounting with an *economic resource* measurement focus. An economic resource focus concentrates on an entity or fund's net assets. All transactions and events that affect the total economic resources (net position) during the period are reported. An economic resources measurement focus is inextricably connected with full accrual accounting. Under the full accrual basis of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash inflows and outflows.

**Albany Revitalization Agency**  
**Notes to the Basic Financial Statements**  
for the year ended June 30, 2015

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**Measurement Focus, Basis of Accounting and Financial Statement Presentation (continued)**

The fund financial statements are presented on a *modified accrual* basis of accounting with a *current financial resource* measurement focus. This measurement focus concentrates on the fund's resources available for spending in the near future. Only transactions and events affecting the fund's current financial resources during the period are reported. Similar to the connection between an economic resource measurement focus and full accrual accounting, a current financial resource measurement focus is inseparable from a modified accrual basis of accounting. Under modified accrual accounting, revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Agency considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are generally recorded when a liability is incurred, as under accrual accounting.

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the agency-wide statements, reconciliation is necessary to explain the adjustments needed to transform the fund based financial statements into the agency-wide presentation.

**Cash and Investments**

The Agency's pooled cash and investments include cash on hand, demand deposits, and short-term investments with original maturities of one year or less from the date of acquisition. State statutes authorize the Agency to invest in obligations of the U.S. Treasury, commercial paper, repurchase agreements, and the State Treasurer's Investment Pool.

It is the Agency's policy, as allowed by GASB Statement No. 31, *Accounting and Financial Reporting of Certain Investments and for External Investment Pools*, to report at amortized cost all short-term, highly liquid money market investments (including commercial paper, banker's acceptances, and U.S. Treasury and agency obligations) and participating interest-earning investment contracts with a remaining maturity at time of purchase of one year or less. Such investments are stated at amortized cost, increased by accretion of discounts and reduced by amortization of premiums, both computed by the straight-line method.

**Receivables**

Property taxes that have been collected within sixty days of fiscal year-end are considered measurable and available and are recognized as revenue. The remaining balance is recorded as unavailable revenue as it is not deemed available to finance operations of the current period. An allowance for doubtful accounts is not deemed necessary, as uncollectible taxes become a lien on the property. Property taxes are levied and become a lien on July 1. Collection dates are November 15, February 15, and May 15 following the lien date. Discounts are allowed if the amount due is received by November 15 or February 15. Taxes unpaid and outstanding on May 16 are considered delinquent. All property taxes receivable are due from property owners within the urban renewal area.

**Albany Revitalization Agency**  
**Notes to the Basic Financial Statements**  
for the year ended June 30, 2015

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**Unavailable Revenues**

Unavailable revenues represent uncollected property taxes and loan balances not deemed available to finance operations of the current period.

**Long-Term Obligations**

In the agency-wide financial statements, long-term obligations are reported as a liability of the governmental activities in the Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are treated as period costs in the year of issue and are shown as other financing uses. In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**Equity**

In the government-wide and proprietary fund financial statements equity is classified as net position and displayed in three components:

- 1) Net investment in capital assets – Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.
- 2) Restricted net position – Consists of net assets with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (2) law, through constitutional provisions or enabling legislation.
- 3) Unrestricted net position – All other net position that do not meet the definition of “restricted” or “invested in capital assets, net of related debt.”

In the government-wide financial statements, when both restricted and unrestricted resources are available for use, it is the Agency’s policy to use restricted resources first, then unrestricted resources as they are needed.

Governmental fund balances are reported within one of the fund balance categories listed below:

Non-spendable – Amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – Amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

**Albany Revitalization Agency**  
**Notes to the Basic Financial Statements**  
for the year ended June 30, 2015

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**Equity (continued)**

Committed – Amounts that can be used only for specific purposes determined by a formal action of the City Council. The City Council is the highest level of decision making authority for the Agency. Commitments may be established, modified, or rescinded only through ordinances or resolutions approved by the City Council.

Assigned – Amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. The City Council has granted authority to the Finance Director to assign fund balance amounts.

Unassigned – The residual classification for the government’s general fund and includes all spendable amounts not contained in the other classifications. Additionally, other funds may report negative unassigned fund balance in certain circumstances.

In the governmental fund financial statements, when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the Agency considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the Agency considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the City Council has provided otherwise in its commitment or assignment actions.

The Agency has adopted this order of categories in Resolution 6015 on June 22, 2011 and has classified all funds in the proper category.

**2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

**Budgetary Information**

Annual budgets for Agency funds are adopted on a basis consistent with Oregon Revised Statutes (ORS 294 –Local Budget Law). The process under which the budget is adopted is described below. Each May, the proposed budget is submitted to the Budget Committee (consisting of the City Council and an equal number of citizens of the City). The Agency is required to budget all funds. The budget is prepared for each fund on the modified accrual basis of accounting in accordance with state budget laws. Estimated receipts and expenditures are budgeted for by fund, program, and object. Information on the past two years’ actual receipts and expenditures and current-year estimates are included in the budget document.

**Albany Revitalization Agency**  
**Notes to the Basic Financial Statements**  
for the year ended June 30, 2015

**2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (continued)**

**Budgetary Information (continued)**

The Budget Committee conducts public hearings for the purpose of obtaining citizens' comments, and then approves a budget and submits it to the Agency Board for final adoption. The approved expenditures for each fund may not be increased by more than 10% by the Board without returning to the Budget Committee for a second approval. After the Board adopts the budget and certifies the total of ad valorem taxes to be levied, no additional tax levy may be made for that fiscal year.

The Board legally adopts the budget by resolution before July 1. The resolution establishes appropriations for each fund and expenditures cannot legally exceed these appropriations. The level of control established by the resolution for each fund is at the object group level (i.e. personal services, materials and services, capital outlay, debt service, interfund transfers, and contingency). Appropriations lapse as of year-end.

The Board may change the budget throughout the year by transferring appropriations between levels of control and by adopting supplemental budgets as authorized by Oregon Revised Statutes.

Additional resources that are unexpected may be added to the budget through the use of a supplemental budget, which requires publication in a local newspaper, a public hearing, and approval by the Board. Expenditure appropriations may not be legally over-expended except in the case of grant receipts which could not be reasonably estimated at the time the budget was adopted, and for debt service on new debt issued during the budget year. Management may transfer budget amounts between individual line items within the object group, but cannot make changes to the object groups themselves, which is the legal level of control.

**Excess of Expenditures over Appropriations**

The Agency operated within its adopted budget for the year ended June 30, 2015.

**3. DETAILED NOTES**

**Cash and Investments**

The City pools its cash, including those of the Agency, for investment purposes. The Agency's portion is displayed on the balance sheet as "Pooled cash and investments with the City of Albany." The total amount, \$3,813,438, is invested with the State of Oregon Treasurer's short-term investment pool.

**Albany Revitalization Agency**  
**Notes to the Basic Financial Statements**  
for the year ended June 30, 2015

**3. DETAILED NOTES (continued)**

**Cash and Investments (continued)**

The City has implemented GASB Statement No. 31, Accounting and Financial Reporting of Certain Investments and for External Investment Pools as of June 30, 1998. For governmental entities other than investment pools, this statement establishes accounting and financial reporting standards for investments in interest-earning contracts, external investment pools, open-ended mutual funds, and equity securities that have readily determinable fair values. Except as provided by this statement, governmental entities are to report investments at fair value in the balance sheet, or another statement of financial position. All investment income, including changes in the fair value of investments, is recognized as revenue in the operating statement or other statement of activities, of the fund holding the underlying investments.

The equity position of the fund in the internal investment pool is reported as assets of that fund. The City carries all investments at amortized cost as is allowed by GASB No. 31.

Oregon Revised Statutes, Chapter 294, authorize the City to invest in obligations of the U. S. Treasury, U. S. government agencies, bankers' acceptances issued by Oregon financial institutions, repurchase agreements, State of Oregon Local Government Investment Pool, certain high grade commercial paper, and various interest bearing bonds of Oregon municipalities, among others. In addition, the City's investments are governed by written investment policy.

For a discussion on interest rate, credit and concentration of credit, and custodial risk please refer to the City of Albany's 2014-2015 Comprehensive Annual Financial Report.

**Loans Receivable**

The Agency has made loans to individuals or corporations to help offset costs of rebuilding blighted buildings in areas within the urban renewal district.

In December 2004, the Agency approved a loan of \$82,500 to Allan and Jacqueline Swoboda to make improvements to property located in the urban renewal district. The loan was modified as of June 1, 2012 to a five-year amortization plan with interest accruing at the rate of four percent annually. The new modified loan and amount outstanding at June 30, 2015 is \$45,272 which consists of the original disbursement \$82,500 (which was disbursed before June 30, 2007) less repayments of \$37,228.

In October 2006, the Agency approved a ten-year loan of \$42,500 to Allan and Jacqueline Swoboda to make improvements to the Frager Building. The loan, with an annual interest rate of 6.9 percent, is secured by a trust deed. The first payment was due on January 19, 2012, in the amount of \$14,365 principal and interest, with four similar payments due after that. During the year ended June 30, 201 the Agency loaned an additional \$21,990 for this project. As of June 30, 2015 the balance outstanding was \$19,265.

**Albany Revitalization Agency**  
**Notes to the Basic Financial Statements**  
for the year ended June 30, 2015

**3. DETAILED NOTES (continued)**

**Loans Receivable (continued)**

In March 2009, the Agency approved a ten-year loan of \$307,500 to Cameron House, LLC, and Herb Yamamoto, Principal, to renovate the structure known as CADD Connection Building at 705 Lyon Street. The first loan amount of \$112,500, with an annual interest rate of 4.85 percent, is secured by a promissory note and trust deed. The principal and accrued interest are fully due and payable on March 13, 2016. The second and third loan amounts are each \$97,500, one of which is in the forgivable category, and is secured by a promissory note and trust deed. A total of \$112,612 has been received against these loans, leading to a June 30, 2015 outstanding balance of \$97,388.

In Fiscal Year 2012 the Agency approved a modification to the \$148,000 loan to Flinn Block, LLC, Marc and Anni Manley, personally. The original loan, dated February 12, 2008, was to make further improvements to the structure known as the Flinn and Ames Building. The modification, dated August 11, 2011, changed 50% of the loan (\$74,000) to a forgivable loan, and changed the interest rate on the remaining \$74,000 to two percent annually. Both portions are secured by a trust deed and promissory note. The first of five payments (\$16,660.67, principal and interest) was paid, resulting in an outstanding balance of \$62,195 at June 30, 2015.

In Fiscal Year 2012 the Agency approved a three-year loan of \$235,000 to Albany Redevelopment, LLC to refinance existing debt and make further improvements to the structure known as the Woods Apartment Building. The loan, with an annual interest rate of 11 percent, is secured by a trust deed and personal guarantees of the husband and wife owners of LLC. The first monthly payment was due on December 10, 2011, in the amount of \$2,238 principal and interest, with a total of 36 payments and a balloon payment due November 10, 2012. As of June 30, 2015, \$235,000 of the approved loan amount had been disbursed.

In May 2011, the Agency approved a three-year loan of \$120,000 to Albany Redevelopment, LLC for redevelopment of the historic Woods Apartment building. The loan, with an interest rate of 6 percent, is secured by a trust deed in second position behind the Agency's 2012 loan (above), promissory note, and personal guarantees of the husband and wife owners of the LLC. The loan called for a balloon payment on May 10, 2014 on the principal and interest accrued over the 3 years. As of June 30, 2015, \$120,000 of the approved loan has been disbursed and remains outstanding.

	<u>July 1, 2014</u>	<u>Increases</u>	<u>Decreases</u>	<u>June 30, 2015</u>
Total loans receivable	<u>\$ 657,466</u>	<u>\$ -</u>	<u>\$ (78,346)</u>	<u>\$ 579,120</u>

**Albany Revitalization Agency**  
**Notes to the Basic Financial Statements**  
for the year ended June 30, 2015

**3. DETAILED NOTES (continued)**

**Loans Receivable (continued)**

The following is a schedule of loans that the Agency has made which are forgivable if certain conditions are met. The City believes that these conditions will be met, and thus does not report them as loans receivable.

<u>Borrower</u>	<u>Loan draws to date</u>	<u>Forgiven</u>	<u>Balance yet to be forgiven</u>
Flinn Block LLC - Manley	\$ 74,000	\$ -	\$ 74,000
R3 Development - Mikesell	200,066	-	200,066
CADD Connection - Yamamoto	97,500	27,857	69,643
Albany Redevelopment - Ward	23,483	-	23,483
Edgewater Village	2,400,000	-	2,400,000
Albany Carousel	110,000	-	110,000
Eaton, Emma and Jacho	25,000	15,000	10,000
Van Rossman, Robyn and Rusty	3,360	1,344	2,016
Vaughan, Timothy	28,900	5,780	23,120
	<u>\$ 2,962,309</u>	<u>\$ 49,981</u>	<u>\$ 2,912,328</u>

**Capital Assets**

The Agency has begun the process of investing in repairs to the City of Albany's infrastructure. The project costs associated with this are accounted for as capital projects and once the projects are completed, they are transferred to the City of Albany. As of June 30, 2015, all projects have been completed and the assets were transferred to the City of Albany.

**Albany Revitalization Agency**  
**Notes to the Basic Financial Statements**  
for the year ended June 30, 2015

**3. DETAILED NOTES (continued)**

**Long Term Obligations**

In October 2007, the Agency issued Urban Renewal Tax Increment bonds in the amount of \$4,687,000 to finance authorized projects in the renewal area. Debt service requirements are payable from tax increment revenues. The interest rates range from 4.85% to 6.25% for the 15-year bonds, and final maturity is June 15, 2022. The balance outstanding at June 30, 2015, is \$2,696,000. The table below presents current year changes and the current portions due for this issue:

	<u>Beginning Balance</u>	<u>Increase</u>	<u>Decrease</u>	<u>Ending Balance</u>	<u>Due within one year</u>
Urban Renewal Bonds:					
2007 CARA Series A Tax-exempt	\$ 2,822,000	\$ -	\$ 126,000	\$ 2,696,000	\$ 333,000

Annual debt service requirements to maturity long-term obligations are as follows:

<u>For the year ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$ 333,000	\$ 130,756	\$ 463,756
2017	349,000	114,605	463,605
2018	366,000	97,679	463,679
2019	383,000	79,928	462,928
2020	402,000	61,352	463,352
2021-2022	<u>863,000</u>	<u>63,293</u>	<u>926,293</u>
<b>Totals</b>	<u>\$2,696,000</u>	<u>\$ 547,613</u>	<u>\$3,243,613</u>

**4. OTHER INFORMATION**

**Property Tax Limitation**

The state of Oregon has a constitutional limit on property taxes for schools and non-school government operations. Under the provisions of the limitation, tax revenues are separated into those for the public school system and those for local government operations. The limitation specifies \$10 as the maximum allowable tax for each \$1,000 of property real market value imposed by local governments other than schools. Urban renewal debt is not exempt from the limitation and must be levied within the \$10 cap. The local government rates are at or near the \$10 cap for this limitation but it has not adversely affected the Agency.

**Albany Revitalization Agency**  
**Notes to the Basic Financial Statements**  
for the year ended June 30, 2015

**4. OTHER INFORMATION (continued)**

**Property Tax Limitation (continued)**

In May 1997 Oregon voters approved a property tax measure that rolled back assessed values to 90% of the 1995-96 amounts and limits future years growth to 3% with exceptions for substantial improvements. The measure also fixed the property tax rate for each government's operating levies. Additionally, the measure states that the Legislative Assembly shall enact laws that allow collection of ad valorem property taxes sufficient to pay indebtedness incurred to carry out urban renewal plans. These collections shall cease when the indebtedness is paid.

## **REQUIRED SUPPLEMENTARY INFORMATION**

**ALBANY REVITALIZATION AGENCY  
GENERAL FUND  
BUDGETARY COMPARISON SCHEDULE**  
For the Year Ended June 30, 2015

<b>Revenues</b>	Original Budget	Final Budget	Actual	Over (Under)
Property taxes - current	\$ 2,584,200	\$ 2,584,200	\$ 2,252,284	\$ (331,916)
Property taxes - delinquent	40,000	40,000	88,458	48,458
Miscellaneous	-	-	1,834	1,834
Loan repayment-principal	46,700	46,700	86,604	39,904
Loan repayment-interest	7,900	7,900	31,737	23,837
Interest on investments	5,500	5,500	17,082	11,582
Total revenues	2,684,300	2,684,300	2,477,999	(206,301)
<b>Other financing sources</b>				
Issuance of short-term debt	3,030,000	3,030,000	-	(3,030,000)
<b>Fund balance, beginning</b>	2,036,400	2,036,400	2,737,725	701,325
Amount available for appropriation	\$ 7,750,700	\$ 7,750,700	\$ 5,215,724	\$ (2,534,976)

<b>Expenditures</b>	Original Budget	Final Budget	Actual	(Over) Under
ARA	\$ 6,513,100	\$ 6,513,100	\$ 894,997	\$ 5,618,103
ARA debt service	1,090,100	1,090,100	262,867	827,233
Special payments	147,500	147,500	147,500	-
Total expenditures	\$ 7,750,700	\$ 7,750,700	1,305,364	\$ 6,445,336
<b>Fund balance, ending</b>			\$ 3,910,360	

## **OTHER SUPPLEMENTARY INFORMATION**

**ALBANY REVITALIZATION AGENCY**  
**SCHEDULE OF PROPERTY TAX TRANSACTIONS AND OUTSTANDING BALANCES**  
For the Year Ended June 30, 2015

Tax Year	Taxes Receivable July 1, 2014	Levy as extended by assessor	Collections	Discounts & Adjustments	Taxes Receivable June 30, 2015
2014-15		\$ 2,198,920	\$ (2,235,579)	\$ 117,611	\$ 80,952
2013-14	\$ 91,722	-	(47,677)	9,796	53,841
2012-13	53,090	-	(26,466)	8,851	35,475
2011-12	35,663	-	(17,682)	2,153	20,134
2010-11	19,515	-	(11,757)	2,765	10,523
2009-10	8,378	-	(951)	58	7,485
2008-09	666	-	(495)	115	286
2007-08	300	-	-	(300)	-
and prior	<u>382</u>	<u>-</u>	<u>(135)</u>	<u>285</u>	<u>532</u>
	<u>\$ 209,716</u>	<u>\$ 2,198,920</u>	<u>\$ (2,340,742)</u>	<u>\$ 141,334</u>	<u>\$ 209,228</u>

**COLLECTIONS AND BALANCES RECEIVABLE SUMMARY**

Capital Project Funds:

Central Albany Revitalization Area	<u>\$ 2,340,742</u>	<u>\$ 209,228</u>
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**INDEPENDENT AUDITOR'S REPORT REQUIRED  
BY OREGON STATE REGULATIONS**

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## INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

Agency Officials  
ALBANY REVITAZATION AGENCY  
Albany, Oregon

We have audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statements of the **ALBANY REVITALIZATION AGENCY** as of and for the year ended June 30, 2015, and have issued our report thereon dated December 31, 2015.

### Compliance

As part of obtaining reasonable assurance about whether the Agency's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- Deposit of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions and repayment.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Authorized investment of surplus funds (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).

**INDEPENDENT AUDITOR'S REPORT REQUIRED BY  
OREGON STATE REGULATIONS**

**Compliance (continued)**

In connection with our testing nothing came to our attention, except as noted below, that caused us to believe the Agency was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations.

**Internal Control OAR 162-10-0230**

In planning and performing our audit of the financial statements, we considered the Agency's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control. Accordingly, we do not express an opinion on the effectiveness of the Agency's internal control. Deficiencies in internal control, if any, were communicated separately.

**Restriction on Use**

This report is intended solely for the information and use of the Agency Officials and management of the ALBANY REVITAZATION AGENCY and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

**Boldt Carlisle + Smith**  
Certified Public Accountants  
Salem, Oregon  
December 31, 2015

By:

A handwritten signature in black ink, appearing to read 'Brad Bingenheimer', is written over a light gray signature line.

Brad Bingenheimer, Member